

Breaking Down Implementation Barriers for Onsite Non-Potable Water Systems

April 15, 2020







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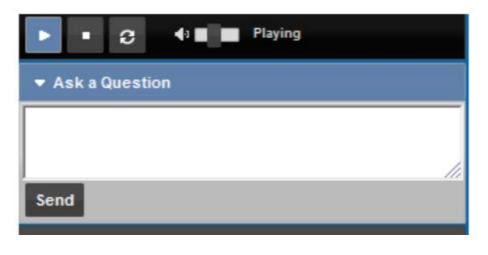
A Few Notes Before We Start...

> Today's webcast will be 60 minutes.

There is one (1) Professional Development Hour (PDH) available for this webcast.

> A PDF of today's presentation will be shared via email

Please type questions for the presenters into the chat box located on the panel on the left side of your screen.





Today's Presenters



Paula Kehoe Director of Water Resources San Francisco Public Utilities Commission



Brian Pecson Principal Engineer Trussell Technologies



Brie Post Senior Engineer Trussell Technologies





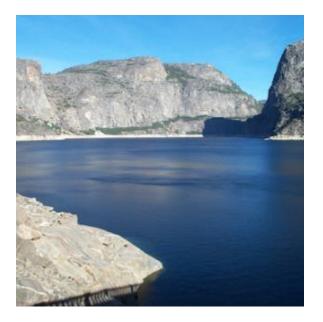




Paula Kehoe San Francisco Public Utilities Commission

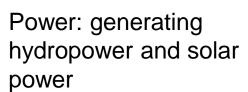


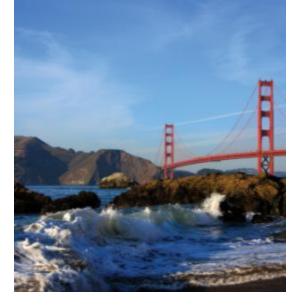
San Francisco Public Utilities Commission



Water: delivering high quality water every day to 2.7 million people





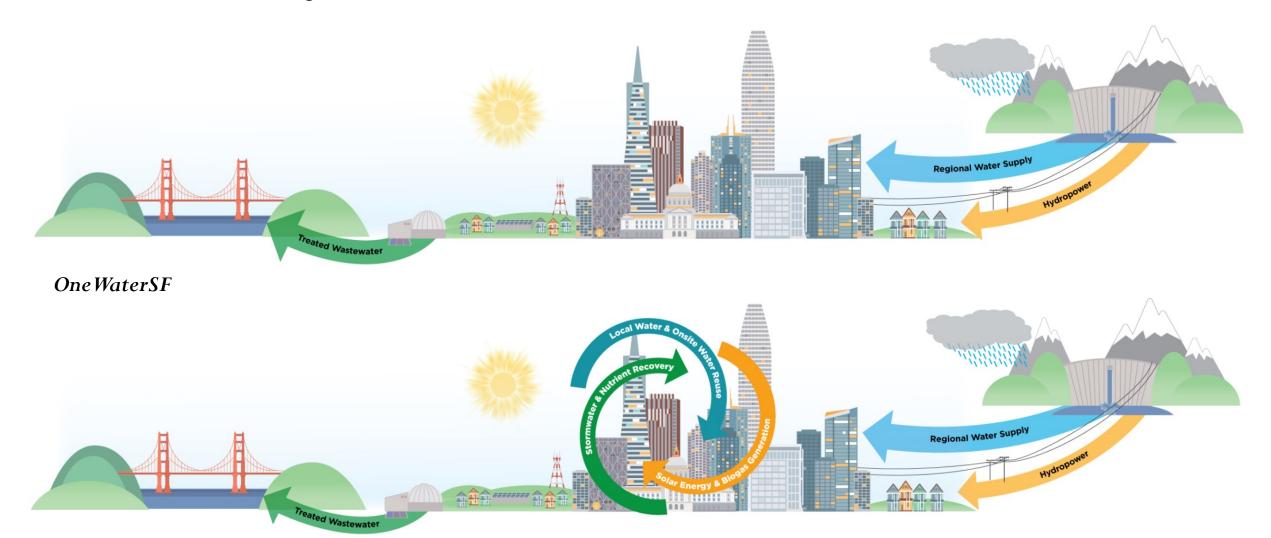


Wastewater: protecting public health and the environment



OneWaterSF: Moved Away from a Linear Approach to Integrated Planning and Implementation

Traditional Resource Management



San Francisco's Local Water Program



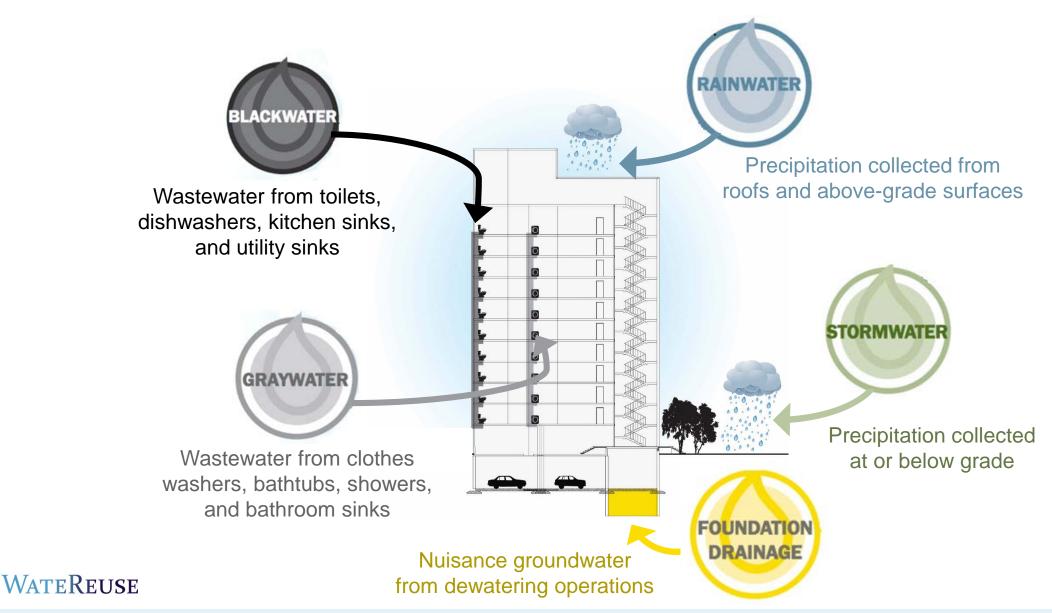
- Conservation
- Groundwater
- Recycled Water
- Purified Water
- Onsite Water Reuse
- Innovations Program

San Francisco knows the importance of diversifying our water portfolio... To ensure reliability—particularly in the age of climate change—we need to use every water resource available.

Harlan L. Kelly, Jr., SFPUC General Manager



Buildings Generate Resources, Not Waste



Pioneering Onsite Water Reuse at SFPUC Headquarters











sfwater.org/np



National Blue Ribbon Commission for Onsite Non-potable Water Systems



National Blue Ribbon Commission Addressing Key Issues

- Create Consistent Water Quality Standards From State to State
- Promote Risk-Based Water Quality Standards
- Encourage Local Oversight and Management Programs
- Forum for Peer to Peer Learning
- Develop Technical Resource Documents



National Blue Ribbon Commission for Onsite Non-potable Water Systems

www.watereuse.org/nbrc



Developed a Risk-based Water Quality Approach



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Independent Panel: Developed a risk-based water quality approach for onsite non-potable water systems



Continuous online monitoring

Treated water quality standards

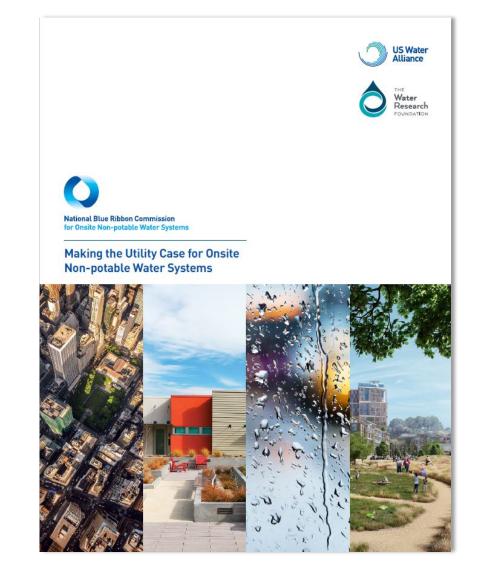
Model Regulations for Consistency Across the US



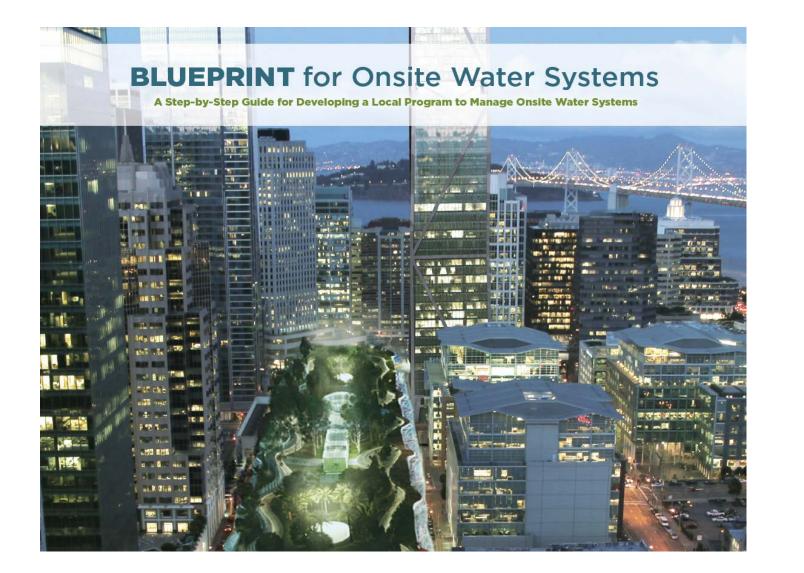
- San Francisco
- Colorado, Regulation #84
- California SB 966 and Hawaii HB 444
- Minnesota and Washington D.C. Guidelines for Stormwater
- Washington State and Oregon
- Texas and Alaska

Addressing Utility Considerations

- Stretch drinking water supplies
- Lower energy
- Deferred capital investment in large centralized infrastructure
- Stormwater management
- Wastewater flows and odors



Key Steps to Develop a Local Program



WATEREUSE

EPA Water Reuse Action Plan

National Water Reuse Action Plan

Improving the Security, Sustainability, and Resilience of Our Nation's Water Resources

Collaborative Implementation (Version 1)





February 2020

Collaboration is Key to Success!





Provide Guidance for ONWS Implementation

- Step 1 Develop public health goals
- Step 2 Ensure ONWS programs consistently implement public health requirements
 - Design
 - Permitting, and
 - Operations
- Focus of WRF 4909 Development of a Design, Operations and Regulations Guidance Manual and Training Materials for ONWS







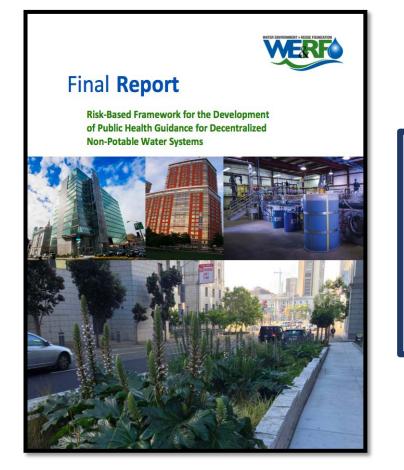


Brian Pecson Trussell Technologies



Purpose of Guidance Manual and Training Modules

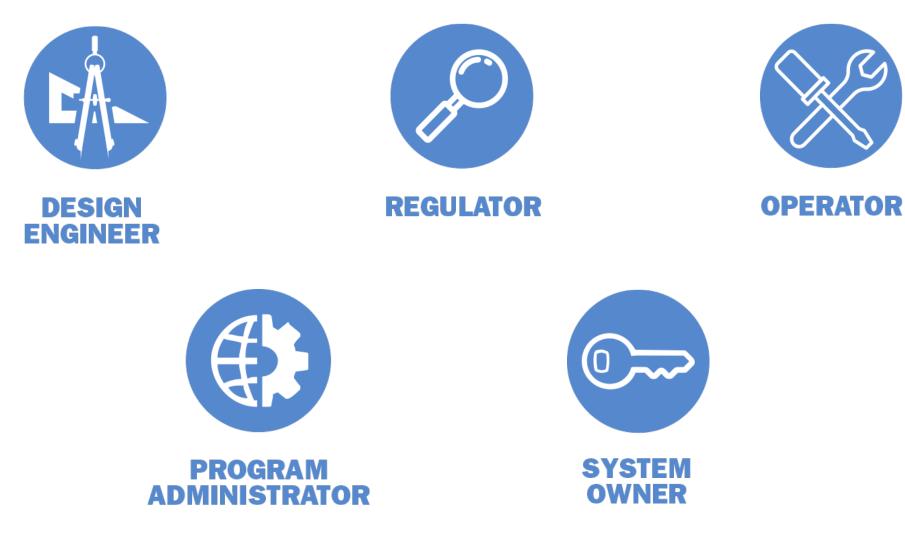
• Expert Panel determined pathogen reduction for ONWS



The goal of this Guidance Manual is to provide guidance to ONWS stakeholders who are seeking to implement the risk-based public health framework and promote the safe design, operation, and permitting of ONWS systems.



Who are ONWS stakeholders?





How is a successful program developed?

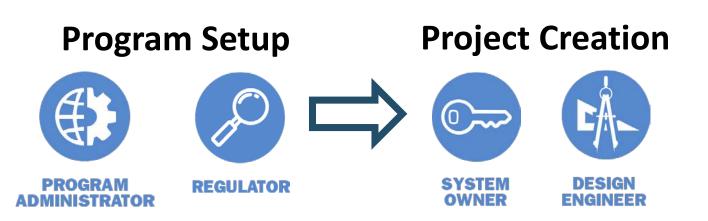
Program Setup





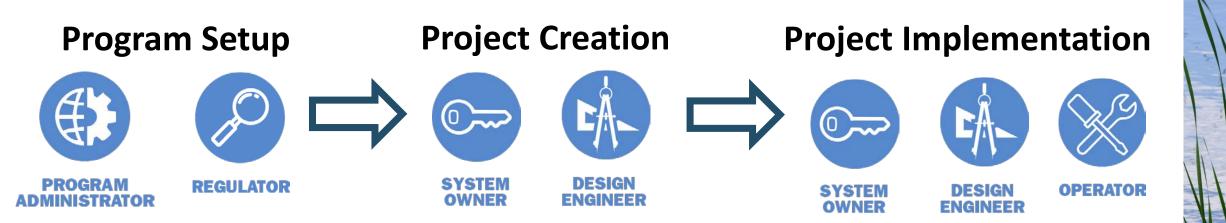


How is a successful program developed?

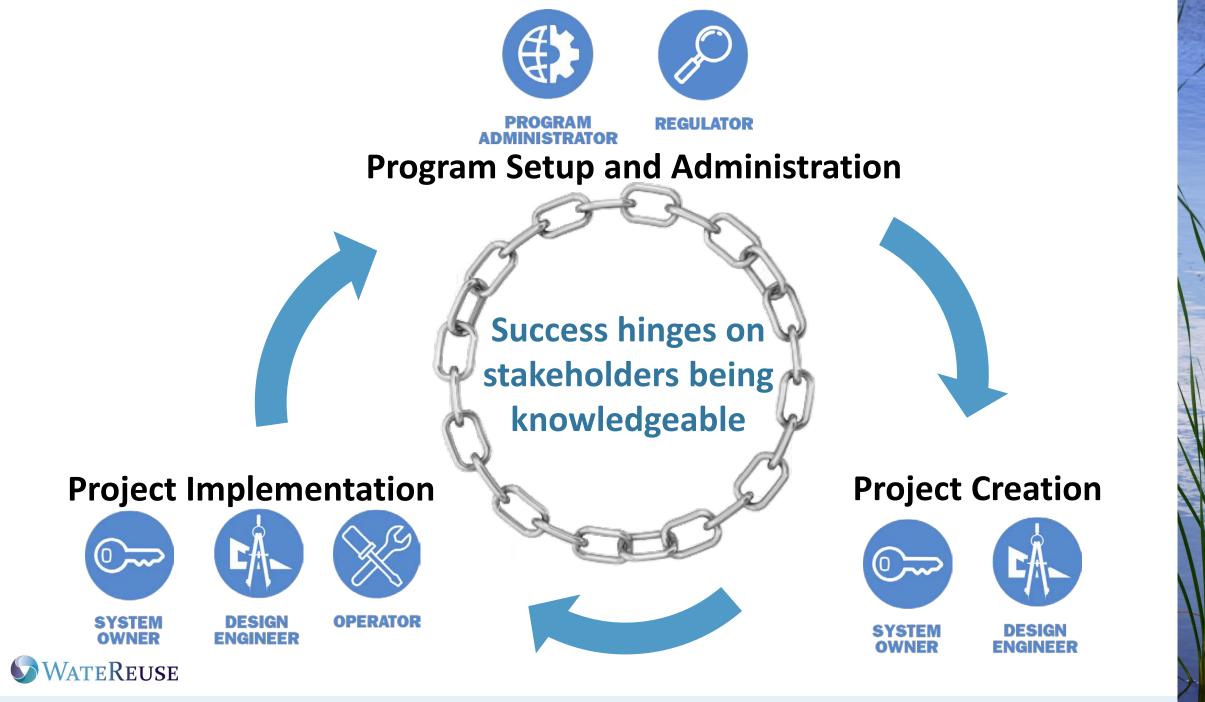




How is a successful program developed?







ONWS Stakeholder Learning Objectives

Key Learning Objectives

- Basic requirements for public health protection in ONWS systems
- Importance of pathogen control and LRTs
- Need for the protection of water quality in the distribution system
- Application of treatment process validation and pathogen crediting
- Treatment process design for compliance with LRTs
- Benefits of treatment and management barriers for public health protection
- Routine monitoring data collection requirements for ongoing LRT compliance
 - Typical steps in the regulatory process
 - Key documents needed from Design Engineers for permitting
 - Importance of interactions with the Regulators
 - Detailed understanding of requirements for public health protection in ONWS
 - Derivation of LRTs and the importance of pathogen control
 - Existing pathogen crediting frameworks
 - Treatment design and monitoring strategies for compliance with LRTs
 - Evaluation of routine monitoring data for ongoing LRT compliance
 - Benefits of treatment and management barriers for public health protection
 - Treatment & monitoring strategies for source and end use combinations
 - Importance of interface between design, permitting, and operations
 - Documents for operations, reporting, commissioning, and worker safety
 - Role in start-up, commissioning, and ongoing monitoring of ONWS systems
 - Typical steps in the regulatory process
 - Key documents needed from project team for permitting
 - Key treatment and monitoring concepts
 - Role of operations in ensuring LRTs are continuously met
- Importance of interface between design, permitting, and operations
- Role in start-up, commissioning, and ongoing operations of ONWS systems
- Documents for operations, reporting, commissioning, and safety
 Staffing needs for ONWS systems
- Basic requirements for public health protection in ONWS systems
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- Documents for operations, reporting, commissioning, and worker safety



DESIGN ENGINEER



SYSTEM OWNER

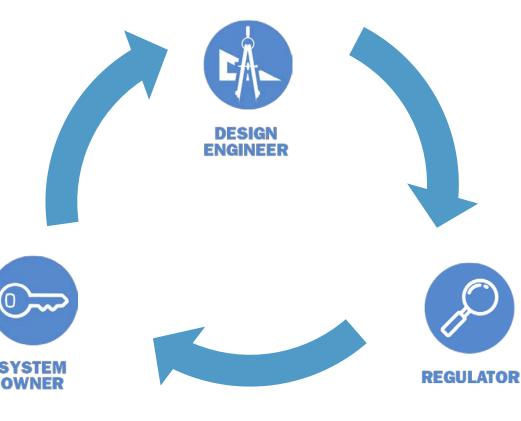
DESIGN

REGULATOR

ONWS Stakeholder Learning Objectives

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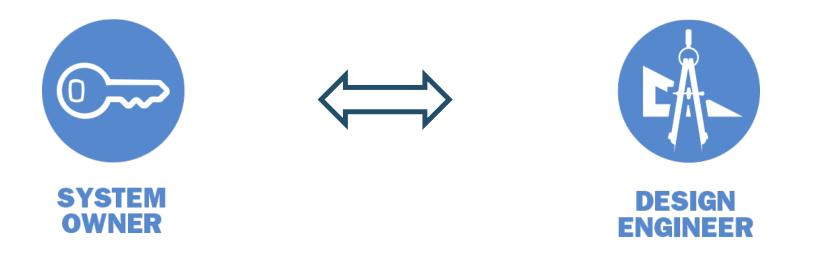
SYSTEM OWNER

PROGRAM

DESIGN

REGULATOR

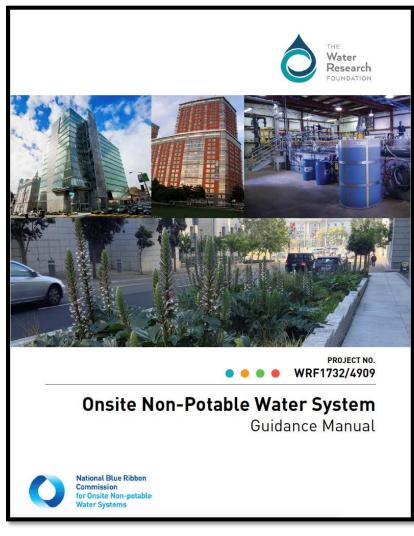
Lessons Learned: Importance of Knowledgeable Owners



- System Owner is ultimately responsible for proper system design and operation
- Understanding of design approach leads to educated decisions about risk and tradeoffs between capital and operating costs

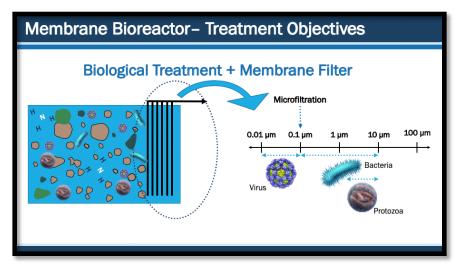


4909 Guidance Materials



Module 4: Treatment Selection and Crediting

BIOLOGICAL TREATMENT



WATEREUSE

Guidance Manual Overview

CHAPTER 1: Introduction	Covers background on ONWS and provides overview of the guidance manual
CHAPTER 2: Public Health Goals	Describes the risk-based pathogen reduction targets and the importance of monitoring to verify treatment
CHAPTER 3: Treatment Selection and Crediting	Details various forms of treatment and how they can be used for pathogen reduction and water quality targets
CHAPTER 4: Developing Multiple-Barrier ONWS Systems	Provides considerations for designing effective treatment trains using multiple and diverse treatment processes to achieve water quality and treatment objectives
CHAPTER 5: Operations Plan	Highlights the importance of proper operations and maintenance (O&M) in effective public health protection and the critical elements of an O&M plan
CHAPTER 6: Regulatory and Permitting Plan	Describes an overall approach to project permitting with key regulatory interactions at multiple steps of design, construction, start-up, and on-going operations



Guidance Manual Roadmap

	Design Engineer	Regulator	Operator	Program Administrator	System Owner	
Chapter 1: Introduction			\bigcirc			
Chapter 2: Public Health Goals	\bigcirc		\bigcirc	0		
Chapter 3: Treatment Selection and Crediting		\bigcirc				
Chapter 4: Developing Multiple- Barrier ONWS Systems		\bigcirc	\bigcirc		\bigcirc	
Chapter 5: Operations Plan		\bigcirc		\bigcirc		
Chapter 6: Regulatory and Permitting Plan	\bigcirc		\bigcirc	\bigcirc	\bigcirc	
Knowledge Level						
General	O Ø	etailed		Expert		





Public Health Goals

Chapter 2

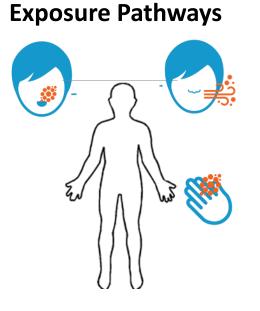


Learning Objectives

- Understand requirements for public health protection in ONWS
- Identify treatment targets for the control of pathogens
- Discuss importance of water quality in the distribution system



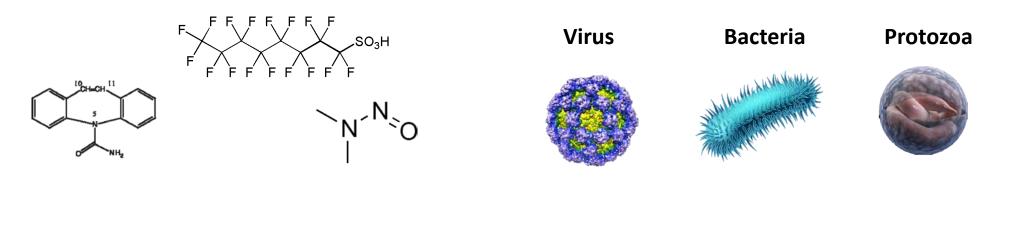
Risk Threshold 10⁻⁴ infections per person per year





What treatment is required for ONWS?

• What are the typical contaminants of concern found in alternate water sources?

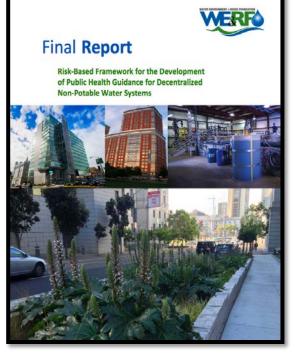


Chemicals

Pathogens



Pathogens are the main public health concern



High likelihood of pathogens in source waters

• May lead to infection from a single exposure

 Even with low exposure, pathogens may be important source of risk

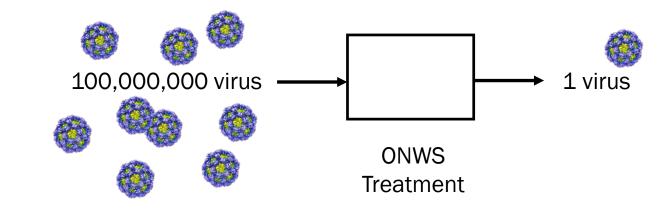
ONWS Expert Panel recommended log reduction targets (LRTs) to protect public health against pathogens



Log Reduction Targets for Source Waters and End Uses

Water Use Scenario	Enteric Viruses	Parasitic Protozoa	Enteric Bacteria			
Domestic Wastewater/Blackwater						
Unrestricted irrigation	8.0	7.0	6.0			
Indoor use ¹	8.5	7.0	6.0			

- 8-log reduction = 99.99999% reduction
- If you start with 100,000,000 virus, there would be 1 left after treatment



Log Reduction Targets for Source Waters and End Uses

Water Use Scenario	Enteric Viruses	Parasitic Protozoa	Enteric Bacteria			
Domestic Wastewater/Blackwater						
Unrestricted irrigation	8.0	7.0	6.0			
Indoor use ¹	8.5	7.0	6.0			
Graywater						
Unrestricted irrigation	5.5	4.5	3.5			
Indoor use	6.0	6.0 4.5				
Stormwater (10% wastewater contribution ²)						
Unrestricted irrigation	5.0	4.5	4.0			
Indoor use	5.5	5.5	5.0			
Stormwater (0.1% wastewater contribution ²)						
Unrestricted irrigation	3.0	2.5	2.0			
Indoor use	3.5	3.5	3.0			
Roof runoff water						
Unrestricted irrigation	N/A	No data	3.5			
Indoor use	N/A	No data	3.5			

WATEREUSE

Example Interactive Question: True or False?

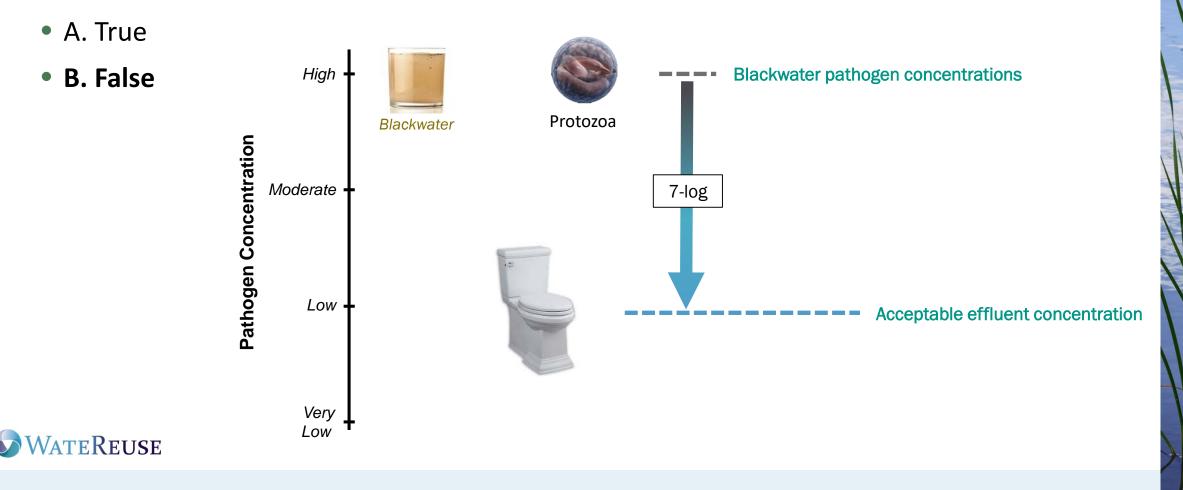
Blackwater treatment requires higher LRTs than graywater. Therefore, treated blackwater is of better quality than treated graywater.

- A. True
- B. False



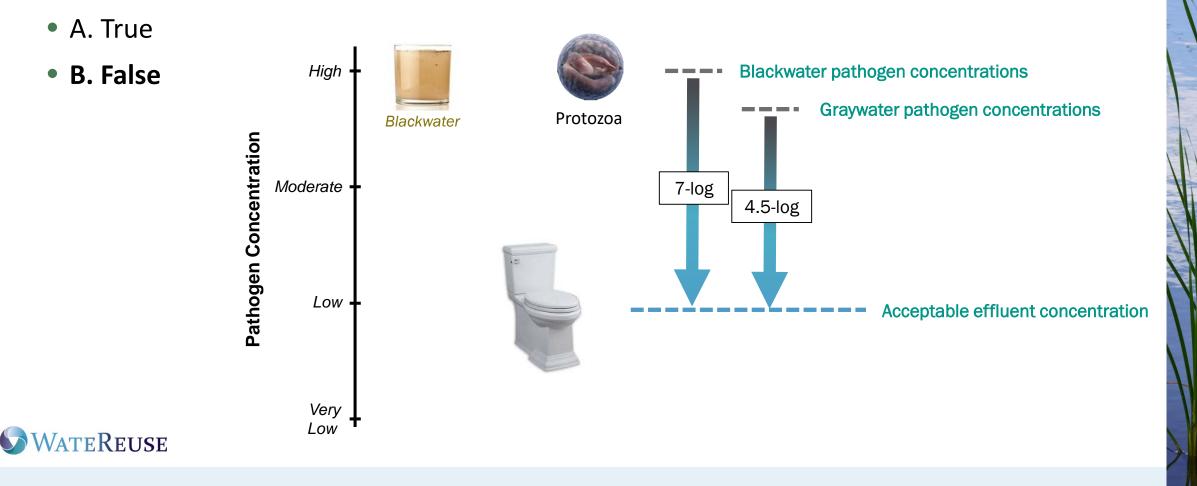
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Example Interactive Question: True or False?

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Brie Post Trussell Technologies





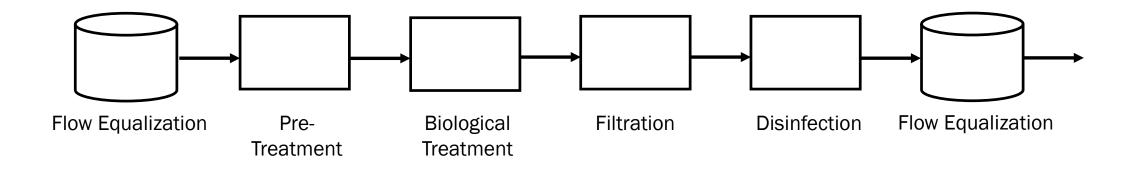
Treatment Selection and Crediting

Chapter 3



Chapter 3 Overview

- Treatment Processes
- Pathogen Crediting



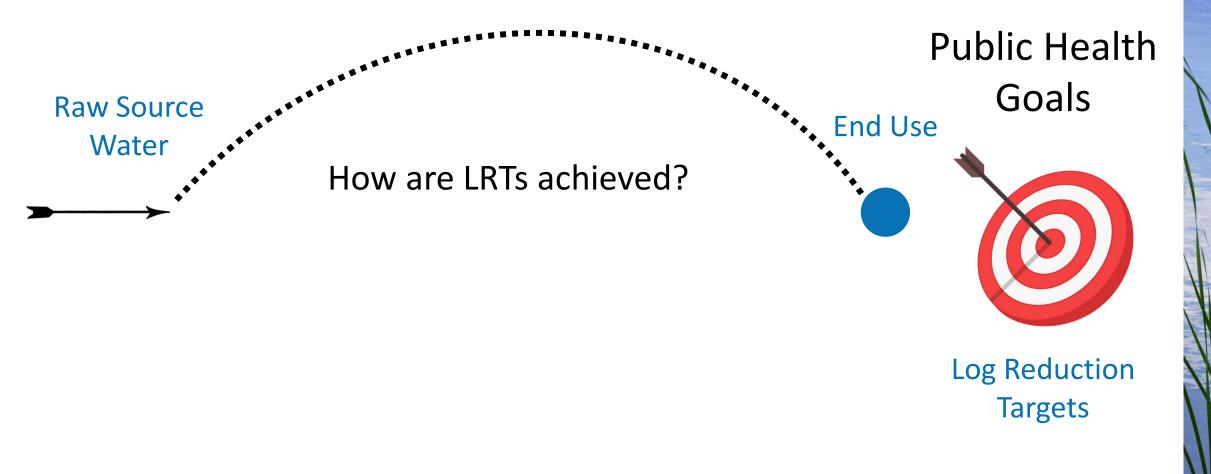


Learning Objectives

- Why is this treatment process important?
- How do we know the system is performing as designed?
- Does this treatment process reduce pathogens—and if so, how do we get credit?



Introduction to Pathogen Crediting





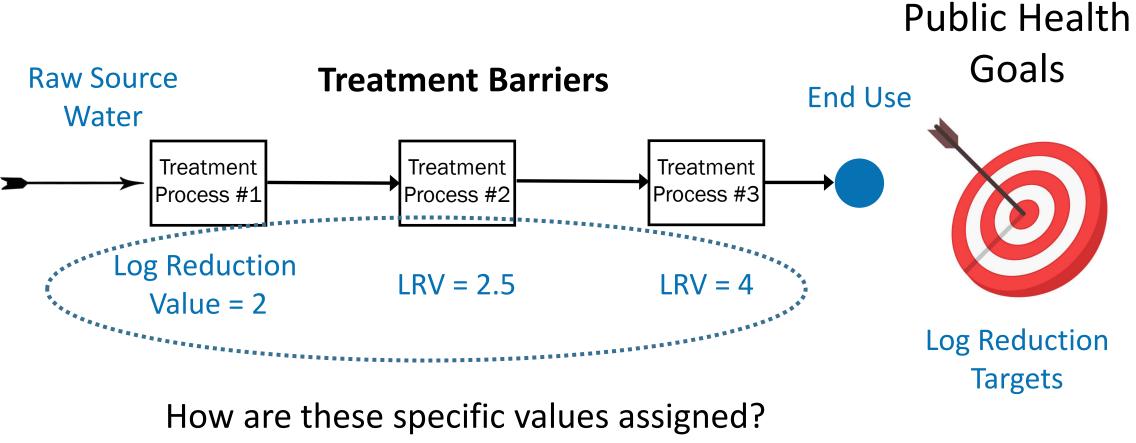
Introduction to Pathogen Crediting **Public Health** Goals **Raw Source Treatment Barriers** End Use Water Treatment Treatment Treatment Process #1 Process #2 Process #3 Log Reduction **Targets**



Introduction to Pathogen Crediting **Public Health** Goals **Raw Source Treatment Barriers** End Use Water Treatment Treatment Treatment Process #2 Process #3 Process #1 Log Reduction LRV = 2.5LRV = 4Value = 2Log Reduction **Targets**



Introduction to Pathogen Crediting



Pathogen Crediting



Example Interactive Question:

What is the main objective of pathogen crediting?

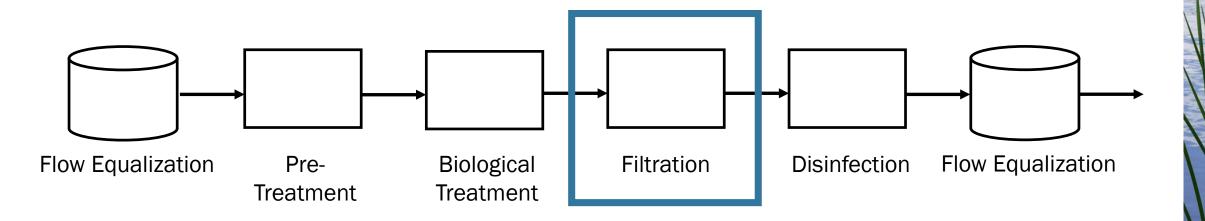
- A. Conservatively and consistently quantify the treatment system's ability to meet pathogen log reduction targets
- B. Protect public health
- C. Minimize the risk of *Legionella*
- D. Reduce the level of pathogens in the product water to zero
- E. None of the above





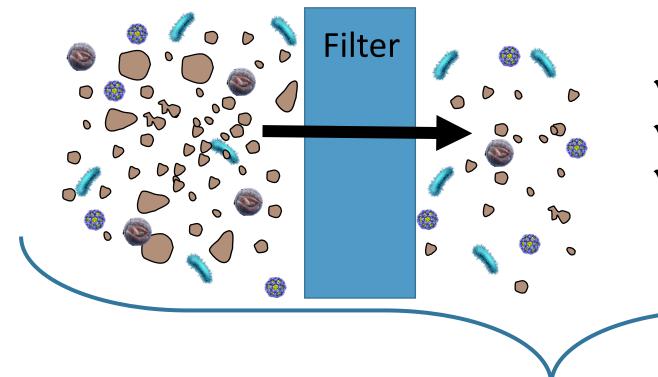
Highlights of a few key treatment processes: Filtration

- Guidance Manual and Training Modules provide detailed guidance for each treatment process introduced below
- Today, we'll highlight a few key treatment processes





Filtration 101 – Treatment Objectives

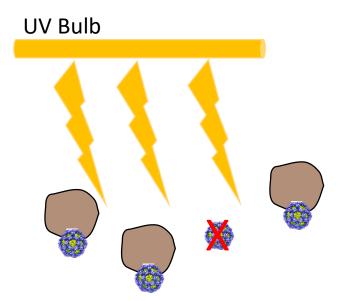


- ✓ Reduce TSS
- ✓ Reduce turbidity
- ✓ Remove some pathogens

Improves downstream disinfection performance



Filtration 101 – Treatment Objectives



UV Bulb

Particles can shield pathogens from disinfection

Fewer particles = more effective disinfection



Filtration 101 – Filtration Technologies Three examples of filters that can meet treatment goals:







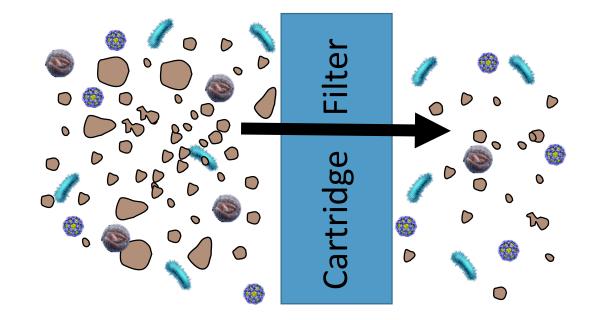
Cartridge Filter

Membrane Filter

Reverse Osmosis



Cartridge Filtration – Treatment Objectives



- ✓ Reduce TSS
- ✓ Reduce turbidity
- ✓ Remove some pathogens



Cartridge Filtration – Design Considerations

- Crediting framework = EPA's Long Term 2 Enhanced Surface Water Treatment Rule (LT2)
- 2.0- to 2.5-log protozoa credit
- Effluent turbidity requirements should be maintained



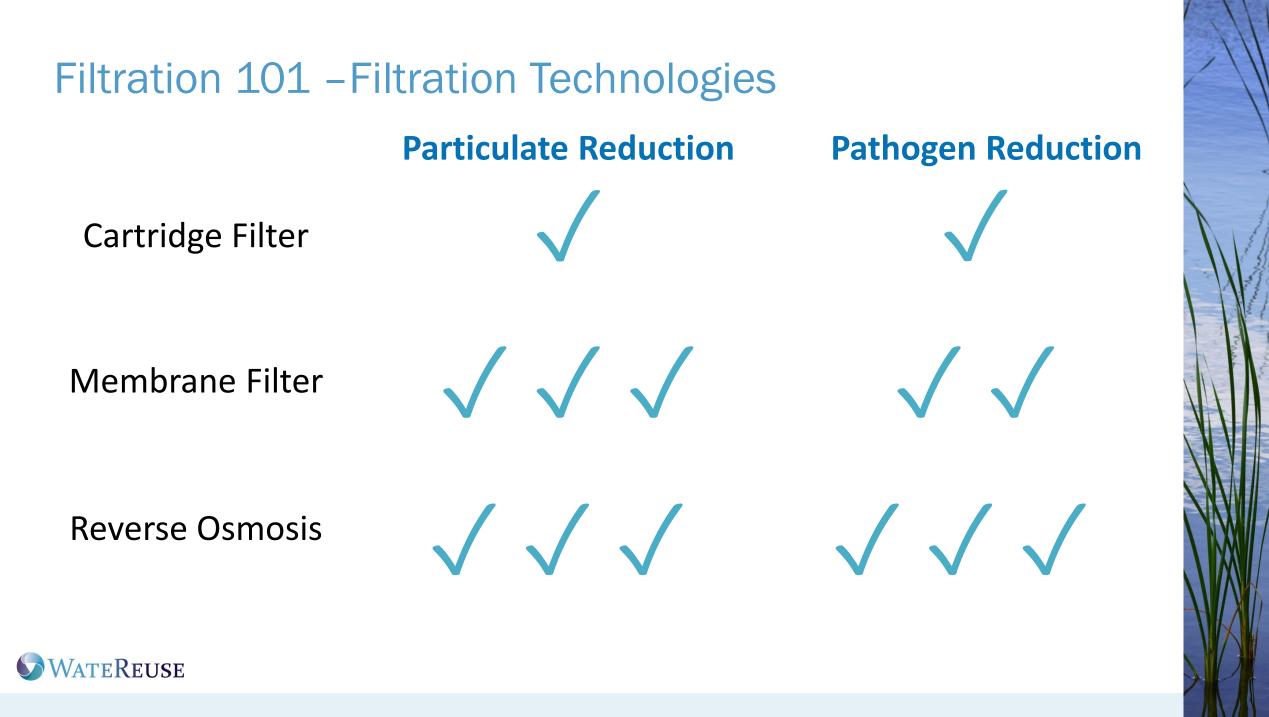




Cartridge Filtration – Summary

Treatment Process	Pathogen Credit	Pros	Cons
Cartridge Filtration	2- to 2.5-log Protozoa	 Easy operation Lowest energy usage 	 Particulate removal sufficient but less compared to other options Requires more frequent replacement than membrane filters Lower pathogen credits







Example Interactive Question:

Choose the treatment objective(s) that is achieved with disinfection:

- A. Reduce dissolved inorganic constituents
- B. Reduce pathogens
- C. Minimize the risk of *Legionella*
- D. Reduce biodegradable organics
- E. Both (B) and (C)







Developing Multiple-Barrier ONWS Systems

Chapter 4



Learning Objectives

- Why should multiple barriers be considered when designing ONWS?
- What are management barriers and why are they useful?
- How can an ONWS system be designed with multiple barriers?





Treatment + Non-treatment Barriers

 Ensure reliability of public health protection

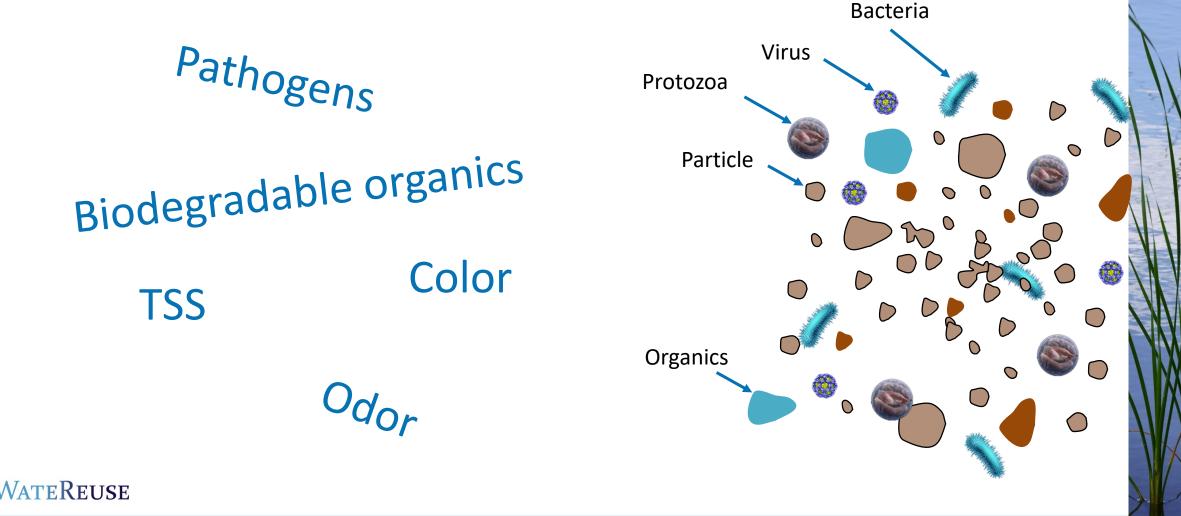


 Maintain a high degree of availability

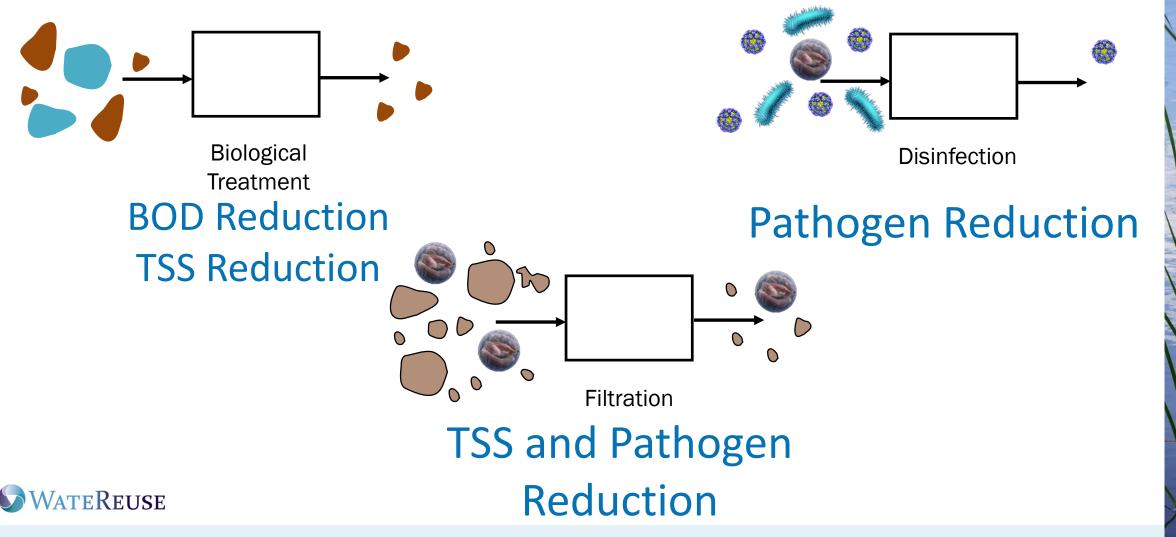




• Wide diversity of contaminants to remove:



Often, one technology doesn't remove everything



Green = effective Yellow = somewhat effective Red = not effective

	Pathogens		Water Quality				
Unit Process	Virus	Protozoa	Bacteria	Particulates	Organics	Removal / Inactivation Mechanisms	
Biological Treatment							
Non-membrane options						Biodegradation, adsorption, predation	
MBR						Same as above plus size exclusion	
Filtration							
Granular media filter						Physical removal (e.g., size exclusion, interception, diffusion)	
Cartridge filter						exclusion, interception, unrusion)	
Membrane filter						Physical removal (e.g., size	
Reverse osmosis						exclusion)	
Ĺ	Disinfe	ction					
UV						Physical degradation	
Free chlorine						Chemical inactivation and	
Chloramine						oxidation	
Ozone							



Benefits of Non-Treatment Management Barriers

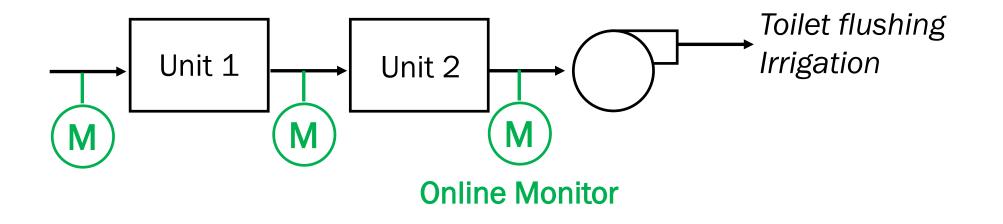
Management Barriers

- Source Control
- Alternative Disposal and Supply Options
- Flow Equalization
- Monitoring
- Operational Optimization
- Promote goals of public health protection and system availability



Management Barriers - Monitoring

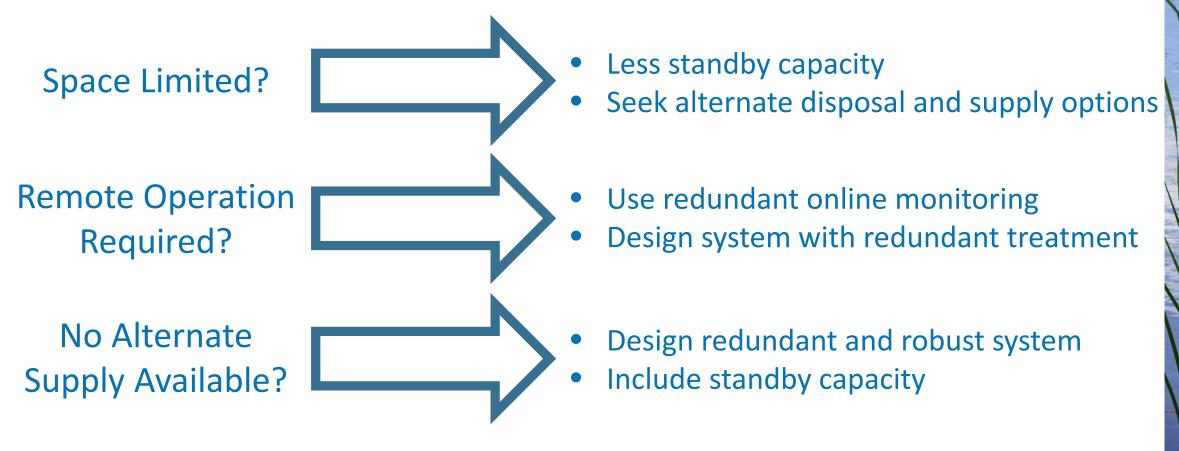
- Monitoring is an essential element of ONWS
- Continuous monitoring via on-line analyzers provides on-going assurance of treatment efficacy
- Shortens duration of off-spec operation





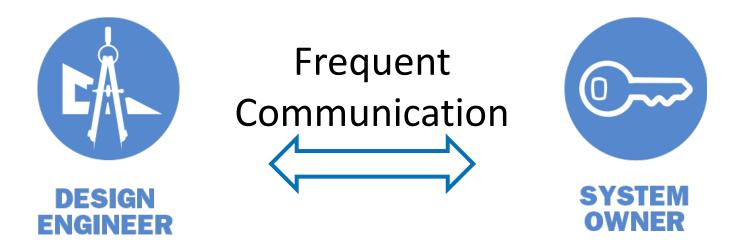
Balancing Treatment and Management Elements

Systems designed to utilize best configuration to fit site constraints





Lessons Learned: Considerations for Designing Multiple Barrier Treatment Trains



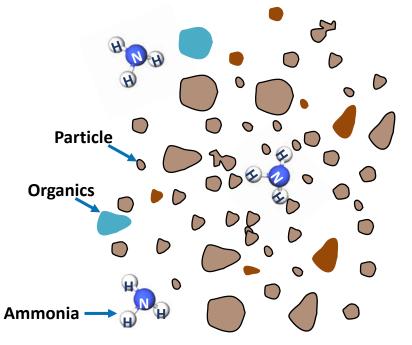
- Regarding assumptions for:
 - Performance
 - Cost
 - Operability
- Balance cost/footprint constraints with operability and uptime

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Design and Treatment Goals for Blackwater

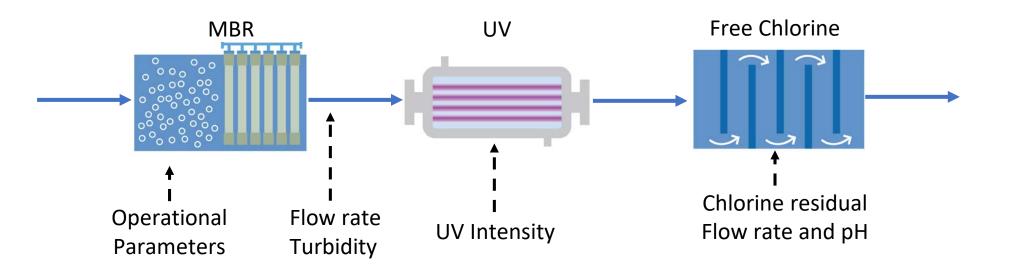
- Design system to achieve pathogen reduction for use in ONWS
- Provide assurance that LRTs are being met
- Decrease organics to create a biologically stable water
- Create aesthetically acceptable water (particulates, odor, color)







Multiple Barrier Treatment Trains - Blackwater



	Unit	Total Log	LRTs for		
	MBR	UV	Free Chlorine	Reduction	Blackwater
Virus	1.5	3.5	5.0	10.0	8.5
Protozoa	2.0	6.0	0.0	8.0	7.0
Bacteria	4.0	3.5	5.0	12.5	6.0

WATEREUSE

Example Interactive Question: Graywater Treatment Train Design

Select two treatment processes that provide the required LRTs:

	Unit Process Pathogen Credits	Total Log Removal	LRT for Graywater
Virus			6.0
Protozoa			4.5
Bacteria			3.5

WATEREUSE



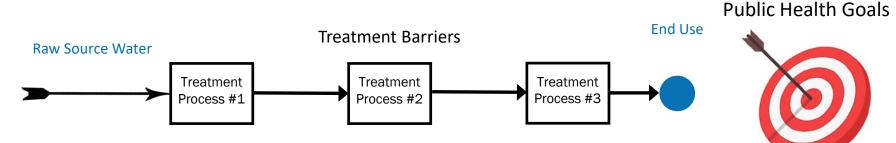
Operations Plan

Chapter 5



Primary Goals of ONWS Design and Operation

• Meet or exceed all compliance objectives – protect public health



• Maintain reliability and uptime of the equipment



• Ensure the safety of all operating personnel





Learning Objectives

- Importance of interface between design, permitting, and operations
- Critical documentation for operating and commissioning ONWS
- Roles for Design Engineers, Regulators, and Operators related to start-up, commissioning, and ongoing operations of ONWS systems



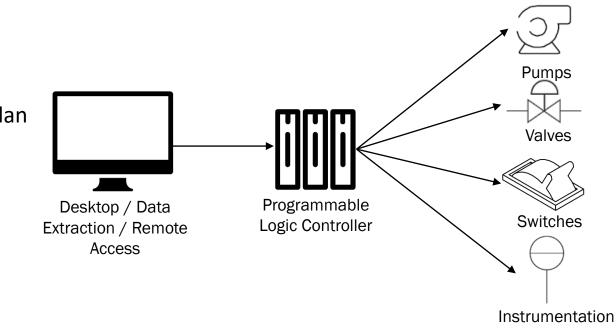
• Introduction to the essential elements of an Operations Plan:

- Process Design and Control Theory
- Standard Operating Procedures
- Maintenance Plan
- Compliance Reporting
- Environment, Health and Safety Plan
- Emergency Response Plan
- O&M Staffing Plan
- Commissioning and Acceptance Test Plan
- Process Optimization



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System design, operation, and monitoring





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Health, safety, and staffing



Health and Safety Environmental

• Introduction to the essential elements of an Operations Plan:

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Startup and optimization



Process Design and Control Theory

Process Control

VATEREUSE

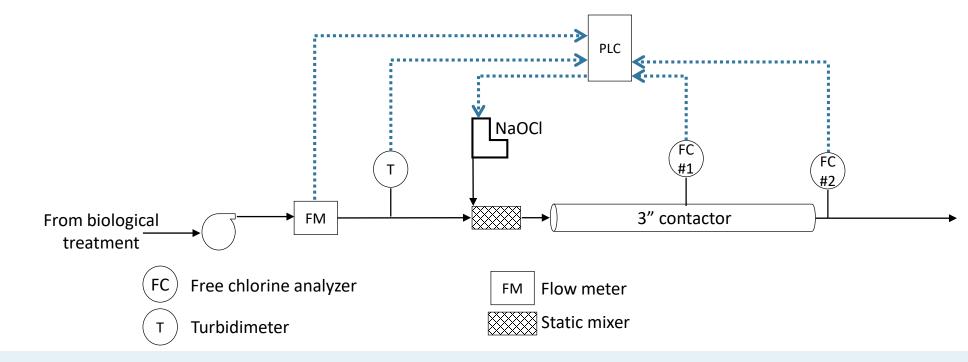
• Defines how the system *should* be operating

Performance Monitoring

Confirms the system is operating as designed

Alarms and Notifications

Alerts the operator when a parameter is out of the typical range



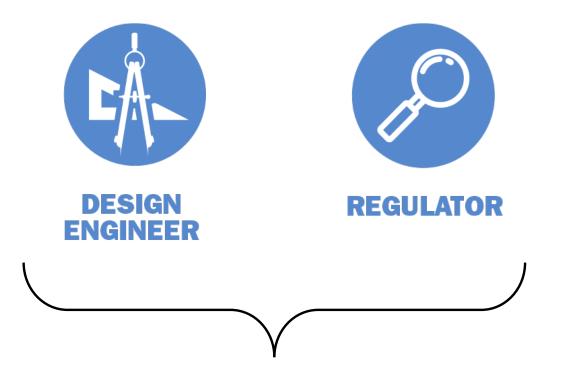
Standard Operating Procedures

- SOP = set of step-by-step instructions developed to help operators carry out complex or routine operations
 - ✓ Achieves efficient and consistent performance
 ✓ Knowledge transfer among operators
 ✓ Reduces miscommunication and compliance failures





Compliance Reporting

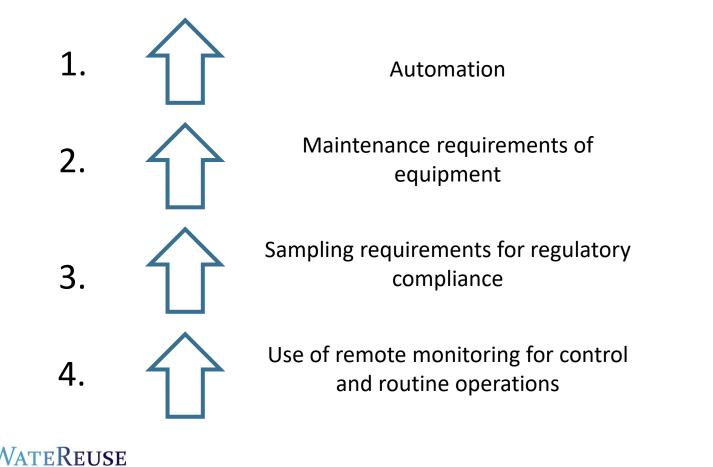


Work together to develop the daily and monthly treatment plant report form. Ideally, compliance and operational reporting needs can be combined in a single report format

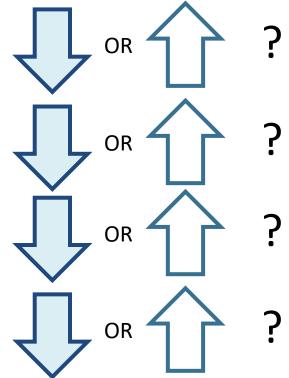


Example Interactive Question: Select impact on staffing needs

Select whether the situation on the left increases or decreases staffing needs:



Staffing Needs:





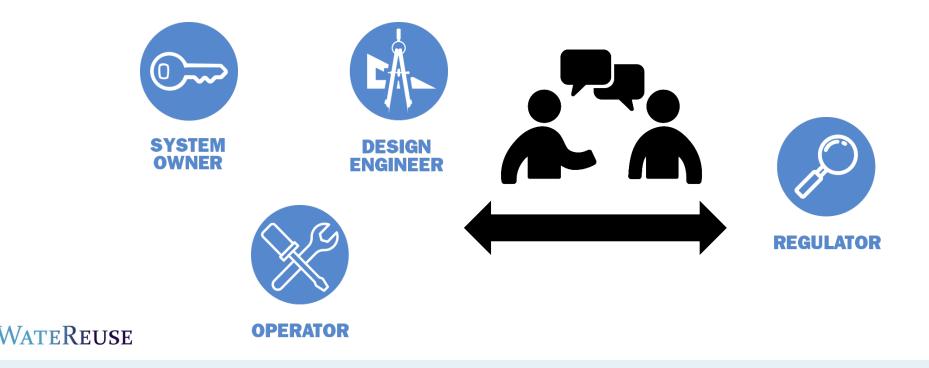
Regulatory and Permitting Plan

Chapter 6



Learning Objectives

- Steps of the regulatory process and how to navigate them
- Key documentation required for regulatory compliance
- Importance of communication between the project team and regulators



PROJECT TEAM

REGULATOR

INITIAL PROJECT DEVELOPMENT

Project Application

• Review and approve Project Application

PRELIMINARY DESIGN

• Engineering Report (Preliminary)

• Review Preliminary Engineering Report

FINAL DESIGN, CONSTRUCTION, AND INITIAL INSPECTIONS

- 100% Design
- Engineering Report (Final)
- Operations and Maintenance Plan including Commissioning Plan
- Construction
- Cross-connection inspection

PROJECT STARTUP

• Commissioning

Installation inspection

• Permit to Operate

• Permit to Use

ON-GOING MONITORING AND REPORTING

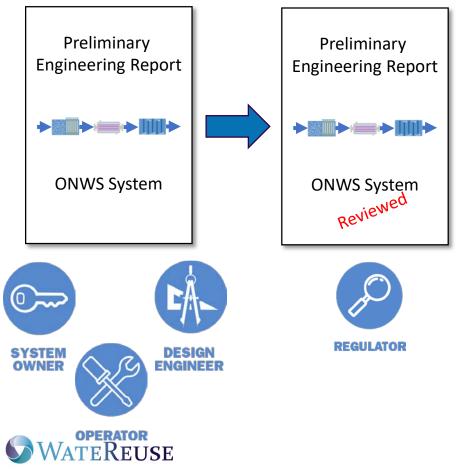
• On-going monitoring and reporting

- Performance and water quality data review
- Inspections and enforcement
- Periodic permit renewal



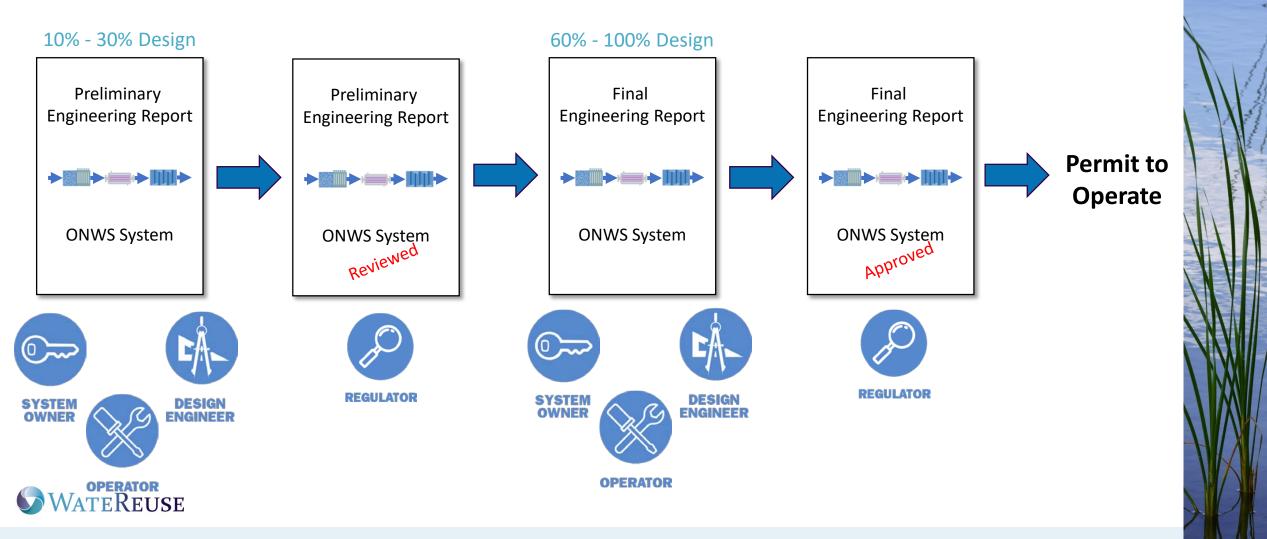
Initial Project Development and Preliminary Design

10% - 30% Design



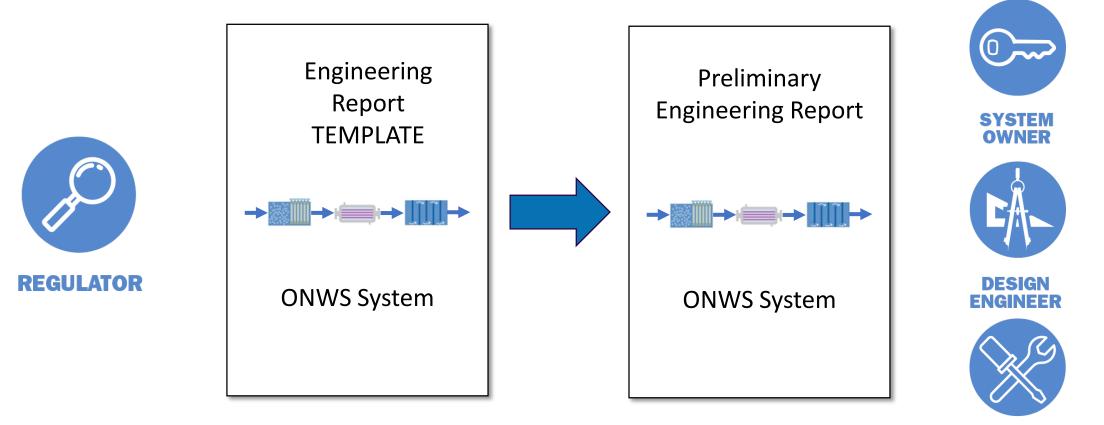
- Engineering Report describes how the project meets applicable regulatory requirements
- Submitted at least twice throughout development process—early on and at the end of design

Final Design, Construction, and Initial Inspections



Lessons Learned: Benefit of an Engineering Report Template

• Developing an Engineering Report template can streamline regulatory review

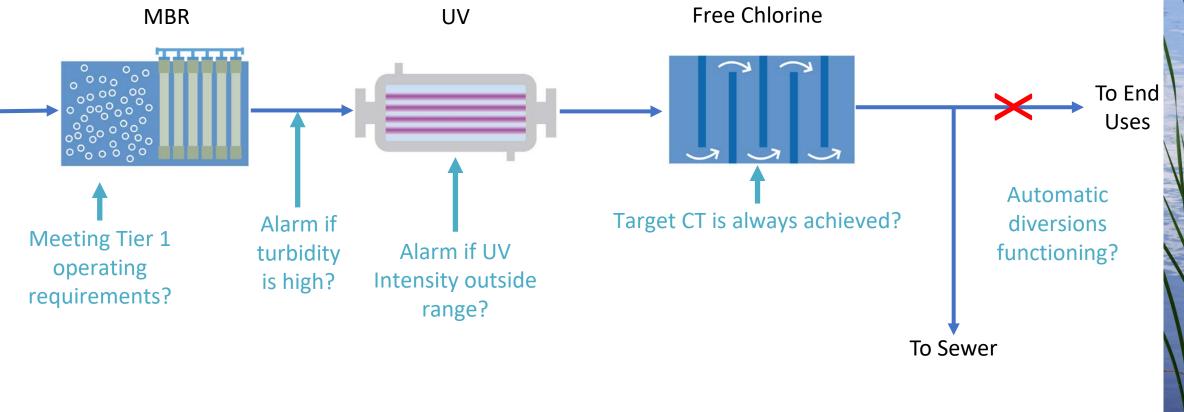


OPERATOR

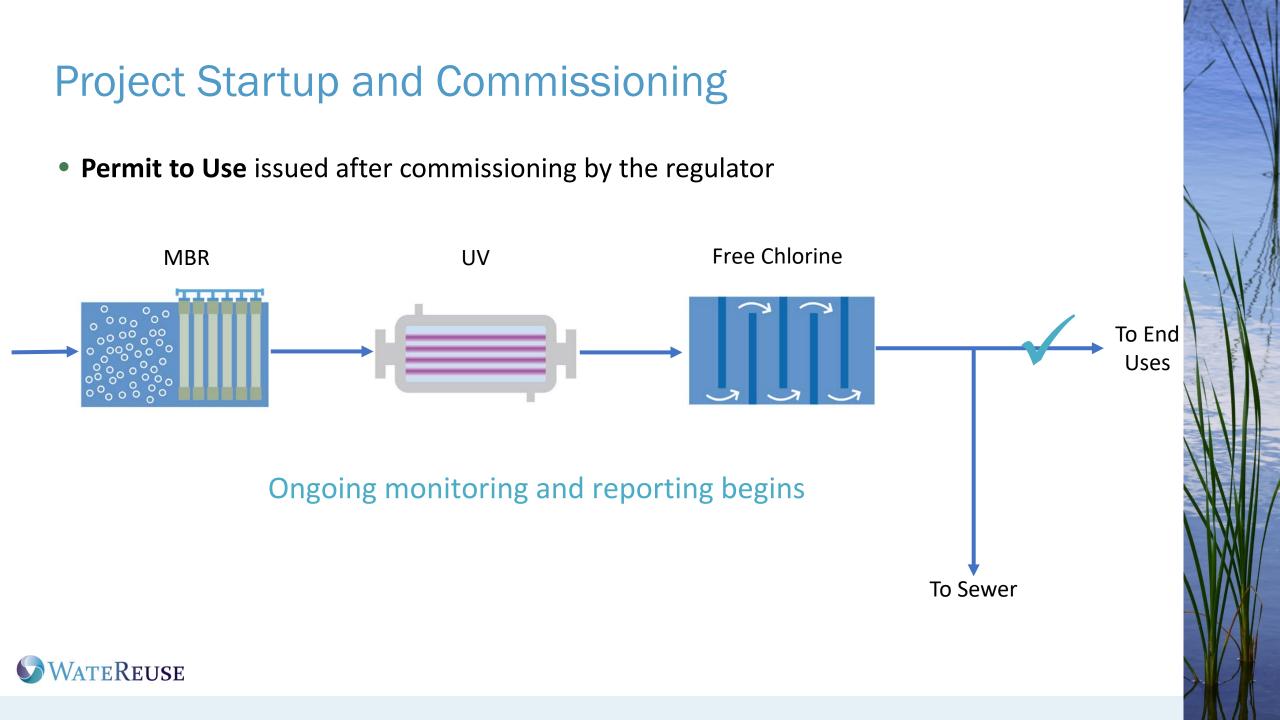


Project Startup and Commissioning

• Commissioning to verify proper functioning of system elements to meet performance design



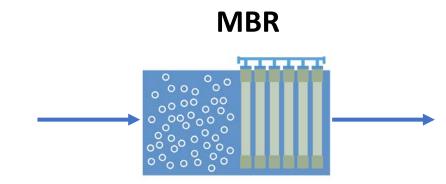




On-Going Monitoring, Reporting, Inspection, and Enforcement

On-going Monitoring and Reporting

- Evaluation of system performance over time
- Requirements are specified in the Operations Plan

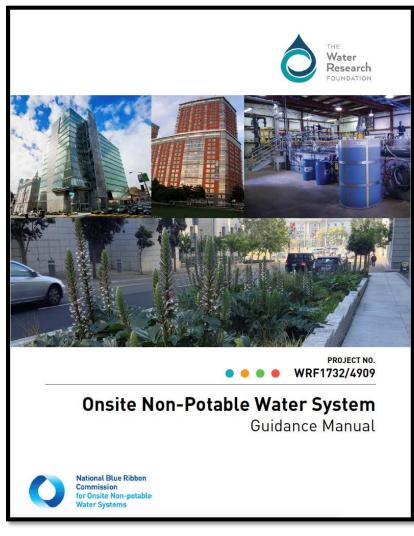


Monitoring Requirements for LRV Credit: Measure turbidity continuously

- Effluent turbidity always ≤ 0.2 NTU
- Measure pH continuously
 - 6 < pH < 8

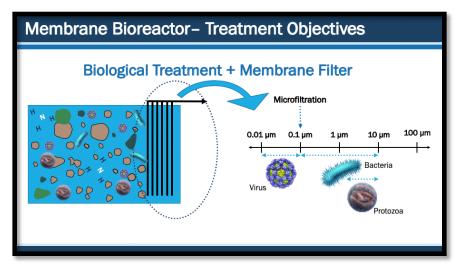


4909 Guidance Materials



Module 4: Treatment Selection and Crediting

BIOLOGICAL TREATMENT



WATEREUSE



Wrap Up



Key Takeaways:

- Guidance Manual and Training Modules cover key concepts to implement safe ONWS programs
- Provide knowledge and lessons learned from first-hand experience
 - Project TAC, Project PAC, National Blue Ribbon Commission, EPA review
- Guidance is broadly applicable to all types of ONWS programs
 - Design, permitting, construction, maintenance, and operation





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WATEREUSE

Questions?

